# **Analysis of Case Processing Performance** in the Appellate Court

# Fiscal Year 2022



**Administrative Office of the Courts** 

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#### Introduction

The Appellate Court of Maryland (formerly the Court of Special Appeals) first adopted case time standards in Fiscal Year 2014. The standards reflect the processing time during which the Court has significant control over the progress of cases toward disposition. The civil and criminal direct appeal standards specify that the Court should dispose of 80% of appeals within 9 months (270 days) of argument or submission of the case on the briefs. Case time standards are central to the Maryland Judiciary's mission to provide fair, efficient, and effective justice for all.

Applicable laws and Maryland Rules govern decisions or opinions for cases involving child access: guardianship, a child in need of assistance (CINA), and termination of parental rights (TPR), as well as State appeals from the pretrial suppression of evidence and elective-expedited appeals.

The Court's time standards include case time suspensions. These suspensions stay case aging for reasons such as bankruptcy, mediation, or the pendency of related cases or issues in the Appellate Court, or a different court.

See Appendix for the complete table of case time standards for the Appellate Court.

This report contains performance results towards the Court's case time standards during Fiscal Year 2022 (July 1, 2021, through June 30, 2022). During part of that time, the Judiciary operated under Phase II through Phase V guidelines as outlined in the Coronavirus Phased Reopening Plan. Under these provisions, the Appellate Court remained fully operational, with proceedings occurring remotely as appropriate. <sup>1</sup>

#### Methodology

The present analyses of case processing performance in the Appellate Court focus on appeals disposed by the Court in Fiscal Year 2022 (July 1, 2021 through June 30, 2022). Case time ends, for present purposes, at the original appellate disposition date.<sup>2</sup>

Data in the present analyses are extracted from the Maryland Electronic Court (MDEC) case management system through custom reports<sup>3</sup>. A final data quality review involved comparing data retrieved from MDEC to data from the Clerk of the Appellate Court.

This report provides performance results by case type and separately for cases involving reported and unreported opinions. Appellate courts typically issue reported opinions in cases that either establish new law, clarify or qualify existing law, restate a principle of law not discussed

<sup>&</sup>lt;sup>1</sup> The details of the Coronavirus Phased Reopening Plan are available at <a href="https://mdcourts.gov/coronavirusphasedreopening">https://mdcourts.gov/coronavirusphasedreopening</a>. The March 28, 2022, Administrative Order Lifting the COVID-19 Health Emergency as to the Maryland Judiciary is available at <a href="https://mdcourts.gov/sites/default/files/admin-orders/20220328liftingthecovid19healthemergencyastothemarylandjudiciary.pdf">https://mdcourts.gov/sites/default/files/admin-orders/20220328liftingthecovid19healthemergencyastothemarylandjudiciary.pdf</a>.

<sup>&</sup>lt;sup>2</sup> Some appeals may contain reconsidered opinions or dates of disposition. This may occur if, for example, the Supreme Court grants a writ of certiorari and vacates the original disposition. In such instances, the present analyses end case time at the original disposition date.

<sup>&</sup>lt;sup>3</sup> Iterations of this report prior to Fiscal Year 2018 involved data from case records individually extracted from the mainframe database of the Appellate Court. With the Appellate Court transition to the Maryland Electronic Courts (MDEC) case management system in the summer of 2018, the previous manual process is no longer necessary.

recently, or are of important public interest. In the Appellate Court, the panel of judges that hears a case can recommend to the entire Court to publish an opinion. The full Court then votes on whether to report the opinion.

#### **Overall Performance Results**

Case processing performance results for Fiscal Year 2022 show that, except for certain special cases,<sup>4</sup> the Appellate Court generally processes cases faster than the 9-month (270 day) standard developed by the Judiciary for civil and criminal appeals. Results in this report do not currently factor suspensions into consideration.

#### Civil & Criminal Cases

The Appellate Court surpassed the 80% goal by disposing of 92% of its combined criminal and civil appeals cases in Fiscal Year 2022 within 9 months (270 days). See <u>Table 1</u>.

The data suggest the Court processes cases involving unreported opinions somewhat faster than those with reported opinions. In Fiscal Year 2022, 92% of cases with unreported opinions and 86% of cases with reported opinions were disposed within standard. The Court processed a larger percentage of its criminal cases with reported opinions within standard (89%) than civil cases with reported opinions (85%). The Court's within-standard performance as to cases with unreported opinions disposed in Fiscal Year 2022 was similar for criminal and civil appeals (both 92%).

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<sup>&</sup>lt;sup>4</sup> Special cases for purposes of this report include cases that involve deciding child access issues (guardianship, CINA, TPR); State appeals from the pretrial suppression of evidence; and elective expedited appeals. Applicable laws or Maryland Rules (*see* the Comments column on A2 of the Appendix) create special time standards for these cases, therefore analyzed separately.

Table 1. Criminal & Civil Cases Disposed within Time Standard Goals, Appellate Court, Fiscal Year 2022

# <u>Judiciary Goals</u> <u>Criminal & Civil Cases</u>

Argument or Submission on Brief to Disposition 80% within 9 Months (270 Days)

	Cases Disposed Within Time Standard Goals								
		All Cases		Cases with Reported S Opinions <sup>c</sup>			Cases with Unreported Opinions <sup>c</sup>		
Case Type	Total FY 2022 Dispo- sitions	Cases Within Std. N	Cases Within Std.	Total N	Cases Within Std. N	Cases Within Std. %	Total N	Cases Within Std. N	Cases Within Std.
Criminal <sup>a</sup>	468	431	92%	27	24	89%	441	407	92%
Civil <sup>b</sup>	664	606	91%	66	56	85%	598	550	92%
Combined Criminal & Civil Cases	1,132	1,037	92%	93	80	86%	1039	957	92%

<sup>&</sup>lt;sup>a</sup> Criminal appeals do not include State appeals from the pretrial suppression of evidence (n=4). Performance results for this appeal are in Table 3.

<sup>&</sup>lt;sup>b</sup> Civil cases include regular civil appeals, juvenile delinquency appeals, and child access and guardianship appeals. Child access and guardianship appeals are subject to additional case time standards, as shown in Table 3, as well as the general civil appeals case time standard.

<sup>&</sup>lt;sup>c</sup> The Appellate Court will occasionally report an earlier unreported opinion. To avoid double counting such cases, these analyses count them once, as unreported cases, based on the original disposition date.

The overall average time from argument or submission on brief to disposition for appeals disposed in Fiscal Year 2022 was 101 days for criminal and 102 days for civil appeals (excluding juvenile delinquency). Juvenile delinquency cases (a civil case subtype) showed an average case time in Fiscal Year 2021 of 37 days. Overall median times from argument or submission to disposition among the Court's appeals disposed in Fiscal Year 2022 were lowest for juvenile delinquency (21 days), followed by civil (54 days), and criminal appeals (64 days).

Case Type	Time Standard		Fiscal Year 2022 Overall Average & Median Case Times (in days) <sup>c</sup>			
		Total Cases (N)	Overall Average	Overall Median		
Criminal <sup>a</sup>		468	101	64		
Civil (excluding Juvenile	# Days					
Delinquency)	Argument or	649	102	54		
Juvenile Delinquency <sup>b</sup>	Submission on Brief to Disposition	15	37	21		
Overall (Combined)		1132	100	55		

Table 2. Overall Average & Median Case Processing Times, Appellate Court, Fiscal Year 2022

#### **Special Cases**

The Appellate Court' case time standards contain specialized timeliness provisions for certain appeal types pursuant to applicable statutes or Maryland Rules governing those appeals. <u>Table 3</u> shows Fiscal Year 2022 performance results among these "special cases."

Child access cases constitute the majority of the special cases, with 121 appeals disposed in Fiscal Year 2022. The Court's child access cases have two case time standards, each with its performance goal: 1) argument or submission on brief within 120 days of filing the record in 98% of child access cases and 2) disposition within 60 days of argument or submission on brief in 100% of child access cases. As <u>Table 3</u> shows, the Court continues to improve in meeting the goal for Standard 1, with 62.8% of the cases (*n*=76) within standard in Fiscal Year 2022. This builds on the 36.8% within standard in Fiscal Year 2021, 31.6% in 2020, and 13% in 2019. As in previous years, the Court processed cases substantially faster as to Standard 2, achieving the time standard in 99.2% of the cases, a small increase from the 98.7% in Fiscal Year 2021.

Child Access Standard 1 measures time from filing the record to argument or brief submission. During this timeframe, the Court relies on actions that one or both parties must perform. The Court may need to permit rescheduling the argument to accommodate parties' late filing of briefs, transfer of records, or change of counsel in these cases, as permitted by Rule.

<sup>&</sup>lt;sup>a</sup> Criminal appeals do not include State appeals from pretrial suppression of evidence (n=4). Performance results for this appeal are in Table 3.

<sup>&</sup>lt;sup>b</sup> Juvenile Delinquency cases are contained within the "Civil" appeal type in terms of the Appellate Court' official Case Time Standards, but are analyzed separately in <u>Table 2</u> to show comparative average and median case times only.

<sup>&</sup>lt;sup>c</sup> Cases disposed the same day as argument or submission on brief are counted as one rather than zero days.

The Court met the goal of disposing of 100% of State appeals from pretrial suppression of evidence within 120 days of filing of the record in Fiscal Year 2022 (n=4). There was no elective expedited appeals in Fiscal Year 2022.

Table 3. Performance of Cases Subject to Special Case Time Standard Goals, Appellate Court, Fiscal Year 2022

Case Type	Case Time Start	Case Time Stop	Time Standard Goal		Fiscal Year 2022 Dispositions	Within Standard	
			Days	%	Dispositions	N	%
Child Access / Guardianship / CINA / TPR, Standard 1 <sup>a</sup>	Filing of Record	Argument Held	120 Days	98%	121	76 <sup>d</sup>	62.3% <sup>d</sup>
Child Access / Guardianship / CINA / TPR, Standard 2 <sup>a</sup>	Argument or Submission on Brief	Disposition	60 Days	100%	121	120	99.2%
State Appeals from the Pretrial Suppression of Evidence <sup>b</sup>	Filing of Record	Disposition	120 Days	100%	4	4	100%
Elective Expedited Appeals, Standard 1°	Later of: Filing of Appellee's brief or commencement of the next session of Court	Argument Held	45 Days	98%	0	-	-
Elective Expedited Appeals, Standard 2°	Argument of Submission on Brief	Decision	20 Days	98%		-	-

<sup>&</sup>lt;sup>a</sup> Maryland Rule 8-207(a)(5).

d Includes 1 case omitted from the total where the disposition occurred before the submission date, resulting in negative time from argument or submission on brief to disposition and such cases do not count as dispositions under current time standards.

<sup>&</sup>lt;sup>b</sup> Courts and Judicial Proceedings § 12-302(c)(3).

<sup>&</sup>lt;sup>c</sup> Md. Rule 8-207(b).

#### **Analysis of Over-Standard Cases**

Examination of cases considered over standard by the Court shows that a substantial number of cases missed the time standard by only a short period. In Fiscal Year 2022, 19% of the overstandard criminal appeals and 14% of the over-standard civil appeals were disposed within 1 week of the 9-month time standard, and 43% and 33%, respectively, within a month. *See* Table 4.

Similarly, the Court processed some over-standard child access cases shortly after the standard goal passed. Of the child access cases over-standard for Standard 1 (filing to argument or submission), 11% were disposed of within 1 week of the time standard, and 37% of child access cases missed Standard 1 by 1 month or less. The Court disposed of the only child access case that was not within Standard 2 within 1 week of the standard.

Additionally, some cases not processed within the applicable time standard had suspension events, but the *number of days* calculation in these analyses do not deduct suspended time.

Table 4. Analysis of Over-Standard Cases Appellate Court, Fiscal Year 2022

Case Type	Time Standard	Number of Over- Standard Cases	Number and Percentage of Cases Over- Standard			
, F			With	in 1 week	Within	1 month
			N	%	N	%
Criminal	270 Days	37	7	19%	16	43%
Civil (includes Delinquency)	270 Days	58	8	14%	19	33%
Child Access, Standard 1	120 Days (Filing of Record to Argument Held or Submission on Brief)	46	5	11%	17	37%
Child Access, Standard 2	60 Days (Argument or Submission on Brief to Disposition)	1	1	100%	1	100%

**Appendix: Appellate Court Case Time Standards** 

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			Case Tim	ne Suspension		
Case Type	Time Standard	Case Time Start	Stay Begins (Suspend Begins)	Stay Ends (Suspend Ends)	Case Time Stop	Comments
Civil	9 Months (80% Completed within standard)	Argument or Submission on Brief	<ul> <li>Parties request a Stay</li> <li>Suggestion of Bankruptcy</li> <li>Request for or referral to mediation and stay</li> <li>Consolidation with a related case.</li> <li>Notice of Pending case in the Supreme Court with the same or related issue</li> <li>Corrections to the record identified in argument</li> </ul>	<ul> <li>Stay is lifted by parties' request or court order</li> <li>Date of order lifting stay following information that the automatic stay has been lifted (relief from stay, dismissal or discharge)</li> <li>Order lifting stay following unsuccessful or partially successful mediation</li> <li>Argument or submission of the latter of the two cases</li> <li>Order lifting stay following notice of disposition of case in Supreme Court</li> <li>Granting of a motion to correct the record</li> </ul>	Disposition:  Opinion filed Dismissal order filed Voluntary dismissal by appellant Mediation agreement and remand Transferred to Supreme Court	
Criminal	9 Months (80% Completed within standard)	Argument or Submission on Brief	<ul> <li>Parties request         a Stay</li> <li>Consolidation         with a related         case</li> <li>Notice of         Pending case         in the Supreme         Court with the         same or related         issue</li> <li>Corrections to         the record         identified in         argument</li> </ul>	<ul> <li>Stay is lifted by parties' request or court order</li> <li>Argument or submission of the latter of the two cases</li> <li>Order lifting stay following notice of disposition of case in Supreme Court</li> <li>Granting of a motion to correct the record</li> </ul>	Disposition:  Opinion filed  Dismissal order filed  Voluntary dismissal by appellant.  Transferred to Supreme Court	

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## **Special Cases**

	Case Time Suspension					
Case Type	Time Standard	Case Time Start	Stay Begins (Suspend Begins)	Stay Ends (Suspend Ends)	Case Time Stop	Comments
<ul> <li>Child Access/ Guardianship</li> <li>CINA/TPR Standard 1</li> </ul>	• 120 Days • (98% Completed within standard)	Filing of Record	CSA order to stay CINA appeal if circuit court in underlying CINA case proceeds with TPR	Order lifting stay	Argument held	Md. Rule 8-207(a)(5)
<ul> <li>Child Access/ Guardianship</li> <li>CINA/TPR Standard 2</li> </ul>	• 60 Days • (100% Completed within standard)	Argument or Submissio n on Brief	None	None	<ul> <li>Disposition:</li> <li>Opinion filed</li> <li>Dismissal order filed</li> <li>Voluntary dismissal filed</li> </ul>	Md. Rule 8-207(a)(5)
State Appeals from the pretrial suppression of evidence	• 120 Days • (100% Completed within standard)	• Filing of Record	None	None	<ul> <li>Disposition:</li> <li>Opinion filed</li> <li>Dismissal order filed</li> <li>Voluntary dismissal by State</li> </ul>	CJ § 12-302(c)(3)
Elective Expedited Appeals Standard 1	• 45 Days (98% Completed within standard)	• Later of filing of Appellee's brief or commence ment of the next session of Court	None	None	Argument held	Md. Rule 8-207(b)
Elective <sup>a</sup> Expedited Appeals Standard 2	<ul> <li>20 days (or 30 days if submitted on brief)</li> <li>(98% Completed within standard)</li> </ul>	Argument or Submissio n on Brief	Identification of extraordinary circumstances     Panel of Court recommends reporting the opinion	Conclusion of extraordinary circumstances     Conclusion of the next scheduled conference	<ul> <li>Decision:</li> <li>Opinion filed</li> <li>Dismissal order filed</li> <li>Voluntary dismissal by appellant</li> </ul>	Md. Rule 8-207(b)

<sup>&</sup>lt;sup>a</sup> Must be a joint election executed by all parties. Md. Rule 8-207(b).

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